

Message Text

SECRET

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ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 DODE-00 CIAE-00
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P 091829Z JUN 78
FM USMISSION GENEVA
TO SECSTATE WASHDC PRIORITY 0683

S E C R E T SECTION 01 OF 03 GENEVA 08823

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E.O. 11652: XGDS-1
TAGS: PARM
SUBJECT: DATA BASE (SALT TWO-1779)

REF: STATE 043057 (SECSTATE 172320Z FEB 78)

1. DURING THE PAST SEVERAL MONTHS BOTH SIDES HAVE COME INTO REASONABLY CLOSE AGREEMENT ON THE DATA BASE ISSUE. BOTH SIDES HAVE ACCEPTED THE CONCEPT OF FORMALLY EXCHANGING DATA ON THE DATE OF SIGNATURE OF THE TREATY. THE SIDES HAVE ALSO ACCEPTED THE PREMISE THAT THE CORRECTNESS OF THE DATA EXCHANGED IS TO BE CONFIRMED BY THE RECEIVING SIDE, AND THE INFORMAL EXCHANGE OF DATA HAS ALREADY BEGUN. ADDITIONALLY, BOTH SIDES HAVE PROPOSED FORMATS FOR THE DATA BASE EXCHANGE. MOREOVER, THE DATA SHOULD BE UPDATED DURING THE TERM OF THE TREATY AND WE HAVE SO ADVISED THE SOVIETS.

2. THE QUESTION REMAINING IS HOW TO IMPLEMENT A FORMAL EXCHANGE OF AGREED DATA. THE ONLY REFERENCE TO DATA BASE CURRENTLY IN THE TREATY IS FOUND IN US FOOTNOTES TO ARTICLES XI AND XVII. AFTER REVIEWING THIS SITUATION,

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DELEGATION RECOMMENDS AN APPROACH ALONG THE FOLLOWING LINES:

A. AT THE TIME OF SIGNATURE OF THE TREATY, A MEMORANDUM OF UNDERSTANDING WOULD BE SIGNED AND EXCHANGED. THE MEMORANDUM WOULD CONTAIN A PREDATED AGREED DATA BASE AND PROCEDURES NECESSARY TO UPDATE THE DATA

BETWEEN THE TIME OF SIGNATURE AND ENTRY INTO FORCE OF THE TREATY. UNILATERAL NOTIFICATIONS OF DATA BASE NUMBERS FOR EACH SIDE AS OF THE DATE OF SIGNATURE OF THE TREATY WOULD BE APPENDED TO THE MEMORANDUM.

B. POST-RATIFICATION DATA BASE REQUIREMENTS AND PROCEDURES WOULD BE ESTABLISHED IN ARTICLE XVII.

3. TO IMPLEMENT THE ABOVE APPROACH, THE FOLLOWING IS RECOMMENDED:

A. AT TIME OF SIGNATURE OF TREATY, THE SAME SIGNATORIES WOULD SIGN A "MEMORANDUM OF UNDERSTANDING ON DATA BASE" DRAFTED ALONG THE FOLLOWING LINES:

QUOTE:

- MEMORANDUM OF UNDERSTANDING ON DATA BASE
- (DATE OF SIGNATURE OF TREATY)
- 1. FOR THE PURPOSES OF THE TREATY BETWEEN THE
- UNITED STATES OF AMERICA AND THE UNION OF SOVIET
- SOCIALIST REPUBLICS ON THE LIMITATION OF STRATEGIC
- OFFENSIVE ARMS, HEREINAFTER REFERRED TO AS THE
- TREATY, THE PARTIES AGREE THAT AS OF (A MUTUALLY
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- AGREED PRIOR DATE--SEE NOTE 1) THERE EXISTED THE
- FOLLOWING NUMBERS OF STRATEGIC OFFENSIVE ARMS
- SUBJECT TO THE LIMITATIONS PROVIDED FOR IN THE
- TREATY WHICH IS BEING SIGNED TODAY.
- U.S.A. U.S.S.R.
- LAUNCHERS OF ICBMS
- FIXED LAUNCHERS OF ICBMS
- LAUNCHERS OF HEAVY ICBMS (SEE NOTE 2)
- LAUNCHERS OF ICBMS EQUIPPED WITH MIRVS
- LAUNCHERS OF SLBMS
- LAUNCHERS OF SLBMS EQUIPPED WITH MIRVS
- HEAVY BOMBERS
- HEAVY BOMBERS EQUIPPED FOR CRUISE MISSILES CAPABLE
- OF A RANGE IN EXCESS OF 600 KILOMETERS
- HEAVY BOMBERS EQUIPPED ONLY FOR ASBMS
- ASBMS
- ASBMS EQUIPPED WITH MIRVS
- 2. THE PARTIES AGREE THAT IN ORDER TO MAINTAIN AN
- AGREED DATA BASE, DATA IN THE CATEGORIES PROVIDED

- FOR IN THIS MEMORANDUM WILL BE PROVIDED BY EACH
 - PARTY AT EACH REGULAR SESSION OF THE STANDING
 - CONSULTATIVE COMMISSION CONVENED PRIOR TO THE DATE
 - OF ENTRY INTO FORCE OF THE TREATY.
-
- 3. THE PARTIES ALSO AGREE THAT WITHIN THE FRAME-
 - WORK OF THE STANDING CONSULTATIVE COMMISSION THEY

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- WILL MAINTAIN AN AGREED DATA BASE UNTIL THE DATE
- OF ENTRY INTO FORCE OF THE TREATY.

- (SIGNATURES)

END QUOTE.

B. APPENDED TO THE ABOVE MEMORANDUM WOULD BE UNILATERAL
NOTIFICATIONS BY EACH SIDE DRAFTED ALONG THE FOLLOWING
LINES:

QUOTE:

- APPENDIX (I)(II)
- (DATE OF SIGNATURE OF THE TREATY)
- 1. THE (UNITED STATES OF AMERICA)(UNION OF
- SOVIET SOCIALIST REPUBLICS) DECLARES THAT AS OF
- TODAY IT POSSESSES THE FOLLOWING NUMBERS OF

- STRATEGIC OFFENSIVE ARMS SUBJECT TO THE LIMITA-
 - TIONS PROVIDED FOR IN THE TREATY WHICH IS BEING
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- SIGNED TODAY:
- LAUNCHERS OF ICBMS
- FIXED LAUNCHERS OF ICBMS
- LAUNCHERS OF HEAVY ICBMS (SEE NOTE 2)
- LAUNCHERS OF ICBMS EQUIPPED WITH MIRVS
- LAUNCHERS OF SLBMS
- LAUNCHERS OF SLBMS EQUIPPED WITH MIRVS
- HEAVY BOMBERS
- HEAVY BOMBERS EQUIPPED FOR CRUISE MISSILES CAPABLE
- OF A RANGE IN EXCESS OF 600 KILOMETERS
- HEAVY BOMBERS EQUIPPED ONLY FOR ASBMS
- ASBMS
- ASBMS EQUIPPED WITH MIRVS
- 2. THE (USA)(USSR) AGREES THAT THE DATA PROVIDED
- ABOVE WILL BE DISCUSSED AT THE NEXT REGULAR
- SESSION OF THE STANDING CONSULTATIVE COMMISSION IN
- ORDER TO CONFIRM AN AGREED DATA BASE AS OF THE
- DATE OF SIGNATURE OF THE TREATY.

- (SIGNATURE)

- END QUOTE.

(NOTE 1) THIS PROPOSAL EMBODIED A TIME LAG BETWEEN EXCHANGE OF DATA AND ITS CONFIRMATION IN ORDER TO ALLOW ADEQUATE TIME FOR VERIFICATION AND TO PROTECT INTELLIGENCE SOURCES AND METHODS. THERE WOULD ALSO BE A TIME LAG IN ACHIEVING AGREEMENT ON THE DATA EXCHANGED ON THE DATE OF SIGNATURE.

(NOTE 2) DELEGATION WILL IMPLEMENT THE GUIDANCE CONTAINED IN REF A AS APPROPRIATE.

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C. A CONTINUING DATA BASE REQUIREMENT WOULD BE PROVIDED FOR IN THE TREATY BY LANGUAGE ALONG THE FOLLOWING LINES:

QUOTE:

- PARAGRAPH 3 OF ARTICLE XVII

- "3. WITHIN THE FRAMEWORK OF THE STANDING CON-
- SULTATIVE COMMISSION, WITH RESPECT TO THIS TREATY,
- THE PARTIES WILL:
- (A) ESTABLISH AND MAINTAIN AN AGREED DATA BASE
- CONSISTING OF THE NUMBERS OF STRATEGIC OFFENSIVE
- ARMS SUBJECT TO THE LIMITATIONS PROVIDED FOR IN
- THE TREATY, OF EACH PARTY IN THE FOLLOWING
- CATEGORIES: LAUNCHERS OF ICBMS, FIELD LAUNCHERS
- OF ICBMS, LAUNCHERS OF HEAVY ICBMS, LAUNCHERS OF
- ICBMS EQUIPPED WITH MIRVS, LAUNCHERS OF SLBMS,
- LAUNCHERS OF SLBMS EQUIPPED WITH HIRVS, HEAVY
- BOMBERS, HEAVY BOMBERS EQUIPPED FOR CRUISE
- MISSILES CAPABLE OF A RANGE IN EXCESS OF 600
- KILOMETERS, HEAVY BOMBERS EQUIPPED ONLY FOR
- ASBMS, ASBMS, AND ASBMS EQUIPPED WITH MIRVSS
-
- (B) EXCHANGE DATA IN THE CATEGORIES LISTED ABOVE
- AT EACH REGULAR SESSION OF THE STANDING CON-
- SULTATIVE COMMISSION;
-
- (C) DISCUSS THE DATA PROVIDED PURSUANT TO SUB-
- PARAGRAPH (B) OF THIS PARAGRAPH AT EACH REGULAR
- SESSION OF THE STANDING CONSULTATIVE COMMISSION
- IN ORDER TO MAINTAIN AN AGREED DATA BASE."

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END QUOTE.

4. REQUEST WASHINGTON CONCURRENCE TO IMPLEMENT DATA BASE
CONCEPT ALONG THE LINES DESCRIBED ABOVE. EARLE

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